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BATHURST CITY COUNCIL

1 0 MAY 2004

Mr Phillip Perram
General Manager
Bathurst City Council
Private Bag 17
BATHURST NSW 2795

DEUS Ref: 04/730

5 May 2004

Dear Mr Perram

I am very pleased to provide Bathurst City Council with a copy of the Best-Practice Management of Water Supply and Sewerage Guidelines. Pursuant to section 409 (6) of the Local Government Act 1993, the Guidelines were gazetted on 5 May 2004 by the Hon Frank Sartor MP, Minister for Energy and Utilities, with the concurrence of the Hon Tony Kelly MLC, Minister for Local Government.

Best-practice management is fundamental to the provision of effective and efficient services to communities, and the promotion of sustainable water conservation practices and water demand management. The Guidelines set out six criteria for achievement of best-practice management of water supply and sewerage businesses, and substantial compliance with each is required if a Local Water Utility (LWU) wishes to pay a dividend from the surplus of its water supply and/or sewerage business to the council's general revenue.

Substantial compliance is also a prerequisite for eligibility for financial assistance towards the capital cost of backlog infrastructure under the *Country Towns Water Supply and Sewerage (CTWS&S) Program.* Any LWU which achieves substantial compliance will have demonstrated that it is delivering efficient and sustainable water supply and sewerage services to its community.

I would like to take this opportunity to thank the many LWUs who have assisted in the development of these revised Guidelines. We look forward to continuing to work with you towards our shared goals. If you have any questions or concerns please contact the Department's Scott Chapman on 9895 5900.

Yours sincerely

David Nemtzow Director-General

CE

#### **Executive Summary**

The NSW Government encourages best-practice by all NSW Local Water Utilities (LWUs). The purpose of best-practice management is:

- to encourage the effective and efficient delivery of water supply and sewerage services; and
- to promote sustainable water conservation practices and water demand management throughout NSW.

The NSW Government is required to demonstrate compliance with National Competition Policy (NCP). The approach adopted since 1995 is to progressively encourage best-practice management by LWUs to ensure effective, efficient and sustainable water supply and sewerage businesses.

Demonstrated best-practice management is therefore a pre-requisite for payment of a dividend from the surplus of a local government LWU's water supply and sewerage businesses and for financial assistance under the CTWS&S Program.

There are six (6) criteria, each of which must be complied with to qualify for a dividend payment. These are:

- Strategic Business Planning.
- 2. Pricing and Developer Charges (including Liquid Trade Waste Approvals).
- 3. Demand Management.
- Drought Management.
- 5. Performance Reporting.
- Integrated Water Cycle Management.

To be eligible to make a dividend payment from a surplus, an LWU must:



- Demonstrate compliance against the 6 best-practice management criteria through an independent compliance audit report; and
- Obtain an unqualified financial audit report for its water supply and/or sewerage business(es).
- Resolve in a council meeting open to the public that it has achieved "substantial compliance" with each criterion in these guidelines (pages 17, 26). The required outcome for each criterion is set out in Table 1 on page 18.

LWUs that demonstrate best-practice management by achieving the outcomes required by these guidelines will have effective and sustainable water supply and sewerage businesses.

Pursuant to section 409 (5) of the *Local Government Act (1993)*, a dividend may be paid after the end of each financial year commencing in 2003/04.



# Pricing and Developer Charges (including Liquid Trade Waste $Approvals^2$ )

Best-practice water supply, sewerage and liquid trade waste pricing requires transparent tariff structures and price levels that:

- Recover efficient costs of service provision, including an appropriate return on infrastructure capital.
- Provide appropriate signals to customers about the cost consequences of their service demands, in order to encourage efficient use of resources (both environmental and financial) associated with service provision.
- Are consistent with the principles of COAG and National Competition Policy reform agendas.
- Are simple for customers to understand and easy for the service provider to implement and administer.
- Have due regard for the social implications of price/tariff movements in terms of impacts on "vulnerable" customers.
- Support, where practical, government policy objectives in relation to regional development, employment, public health and welfare.

#### a) Water Supply Pricing

With water becoming an increasingly scarce resource both locally and globally, it is appropriate that LWUs focus on influencing water demand through increasing emphasis on usage based pricing.

Best-practice water supply pricing requires that the usage charge recover those costs that vary with demand in the long-term (ie. long-run marginal cost), through a usage charge. These costs should include licence and extraction fees from external regulatory agencies and should reflect the indirect costs (ie. externalities) associated with these demands.

For some LWUs this cost may be such that all costs be recovered through a usage charge. Where an access charge is required, the access charge for larger non-residential customers should reflect their capacity requirements.

Where LWUs are responsible for both supply of fresh water and management of the wastewater (sewerage), integrated water cycle management (IWCM) strategies, including recycling, are becoming increasingly important. In this context, integrated pricing strategies could be considered. It is recognised that under the current Local Government Act this would not be possible since the Act requires that the water and sewerage 'special purpose' funds remain separate. Thus integrated water and sewerage pricing would require a legislative change.

Best-practice pricing includes removal of land value from access charges and removal of significant cross subsidies.

As Gosford and Wyong Councils' pricing and developer charges are regulated by IPART, these councils need only demonstrate compliance with the liquid trade waste approvals component of this criterion.



LWUs should adopt the following pricing principles when setting water supply tariffs:

- Usage charges should be set to reflect the long-run marginal cost of water supply.
- 2. Residential water usage charges must be set to recover at least 75% of residential revenue.
  - Non-residential water usage charges should be set to recover at least 50% of non-residential revenue.
- To encourage water conservation, high water consuming residential
  customers should be subjected to a step price increase (expressed as an
  "excess water charge") of at least 50% for incremental usage above a
  specified threshold. This threshold should not exceed 450 kL/a per
  household.
- 4. LWUs must bill at least three times each year (and preferably every quarter) to improve the effectiveness of pricing signals.
- 5. In situations where large cross-subsidies for non-residential customers currently exist, LWUs should develop pricing strategies that target the removal of these cross-subsidies over a 5 year period.

With a higher proportion of water supply revenue obtained from usage charges, LWUs' revenue will be more greatly affected by annual weather variations. LWUs may therefore establish a revenue fluctuation reserve of up to 10% of turnover. LWUs can draw on this reserve to assist them to cope with wet years or drought water restrictions where water sales are lower than predicted. Dry years will result in a corresponding increase in demand and revenue.

For guidance in developing and implementing best-practice pricing tariffs refer to Appendix B.

#### b) Sewerage Pricing



Best-practice **sewerage** pricing involves a uniform annual sewerage bill for residential customers. For non-residential customers an appropriate sewer usage charge is required for the estimated volume discharged to the sewerage system, together with an access charge based on the capacity requirements that their loads place on the system relative to residential customers.

For guidance in developing and implementing best-practice pricing tariffs refer to Appendix B.

#### c) Liquid Trade Waste Pricing & Approvals

Best-practice **liquid trade waste** pricing requires appropriate annual trade waste fees and re-inspection fees for all liquid trade waste dischargers. These fees are in addition to the non-residential sewerage bill.

The LWU must also levy an appropriate trade waste usage charge for trade waste dischargers with prescribed pre-treatment<sup>3</sup>, and appropriate excess mass charges for large trade waste dischargers (> about 20 kL/d) and for dischargers of industrial waste.

<sup>&</sup>lt;sup>3</sup> Prescribed pre-treatment comprises the equipment shown in Table 4.1 of 'Concurrence Guideline for Discharge of Liquid Trade Waste to the Sewerage System', DLWC 2002, or any pre-treatment facilities deemed appropriate by the LWU.



# Strategic Business Plan - Check List

Topic	Outcome Ashi-
B. Water Supply: Residential	Outcome Achieved
	Pay-for-use: appropriate water usage charge/kL with no wa allowance; independent of land value. Significant increase the water usage charge/kL (50% to 100%) for discretionary consumption (Item 2b of Table 1 of these guidelines).
C. Sewerage: Residential	Uniform annual sewerage bill per residential property, independent of land value (Pof 4
D. Water Supply: Non-Residentia	Two-part tariff with appropriate water usage charge/kL and access charge.
<ul><li>E. Sewerage: Non-Residential</li><li>F. Liquid Trade Waste Pricing</li></ul>	Two-part tariff with appropriate sewer usage charge/kL and sewer discharge factor. Access charge reflective of the cost providing these sewerage services.
Elding Trade waste Pricing	Appropriate trade waste fees and charges for <u>all</u> liquid trade waste dischargers (Ref 4, page 30)
G. Liquid Trade Waste Policy and	pre-treatment (Ref 4, page 34).  Excess mass charges for large dischargers and industrial was (Ref 4, page 36).
Approvals H. Developer Charges	☐ Trade Waste Policy adopted by 30 June 2005. Trade waste approval issued to each liquid trade waste discharger (Ref 5). ☐ Development Servicing Plan* with commercial developer charges; disclosure of any cross-subsidies (Ref 6, page iv).  + LWUs with a growth of under 5 letale growth of under 5
5.3 Environmental Management	Summary of LWU's Environmental Management
.4 Integrated Water Cycle Management	achievements is included.  Summary of integrated water cycle management is included.
.5 Demand Management	Summary of LWU's demand management is included.
.6 Drought Management	Summary of LWU's drought management is included.
.7 Community Consultation	Summary of community consultation is included.
8 Occupational Health & Safety	Summary of LWU's occupational health and safety achievements is included.
Asset Management Plan	<ul> <li>Summary of changes required to O &amp; M procedures (eg. to operate new facilities) are reported, including impact on OMA expenditures.</li> <li>Asset register completed (Ref 13).</li> <li>Summary of best-practice operation plan is included (Ref 13).</li> <li>Summary of best-practice maintenance plan is included. Also report your LWU's implementation of any DEUS section 61 recommendations for corrective action with respect to water and sewage treatment works and dams.</li> <li>Capital works program included showing a tabulation of proposed annual expenditure for each project, including cost-effective asset renewals. Capital works program is integrated with the strategic business plan to meet the target levels of service. Template is available from DEUS.</li> </ul>

## Appendix B – Pricing and Developer Charges

# Section 1: Water Supply, Sewerage and Trade Waste Pricing Check List – April 2004

Best-practice pricing of Local Water Utility (LWU) water supply, sewerage and liquid trade waste services is fundamental to effective management of water supply and sewerage businesses. Appropriate tariffs ensure fair pricing of services, removal of significant cross-subsidies and protection of our valuable water resources and environment.

X

The main reference for the implementation of best-practice pricing is Ref 1 – Water Supply, Sewerage and Trade Waste Pricing Guidelines.

To comply with the COAG Strategic Framework for Water Reform and National Competition Policy, each LWU needs to achieve:

- Full cost-recovery for its water supply business and for its sewerage business (Ref I, page 7).
- Appropriate water supply tariff with appropriate water usage/kL, no land value (ie. rates) in charges, no water allowance.
- Appropriate sewerage tariff with a uniform annual sewerage bill per residential property (Ref 1, page 28), two-part tariff with appropriate sewer usage charge/kL for non-residential customers (Ref 1, page 29, 31) and no land value (ie. rates) in sewerage charges (Ref 1, page 31).
- Annual trade waste fee for all liquid trade waste dischargers (Ref 1, page 30), trade waste usage charges for dischargers with prescribed pre-treatment (Ref 1, page 34) and excess mass charges for large dischargers of industrial waste (Ref 1, page 36).

The NSW Water Supply Pricing software and the NSW Sewerage and Trade Waste Pricing Software will simplify development and analysis of tariff options. In addition, the Typical Residential Bill (TRB) and the total annual income should be on the basis of a sound financial plan.

This check list is essentially a road map to assist LWUs to quickly address the issues in Ref 1. It also highlights common deficiencies in tariffs. Each LWU should use the check list to ensure that it has addressed the necessary issues. Each LWU should also annually review its tariffs to ensure they are raising the required income for its water supply and sewerage businesses.



Topic		0	outcome Achieved
1. Tariff	Α.		Two-part tariff with an appropriate water usage charge/kL based o the long-run marginal cost.
	В.		To encourage water conservation, high water consuming residential customers should be subjected to a step price increase (expressed an "excess water charge") of at least 50% for incremental usage above a specified threshold. This threshold should not exceed 450 kL/a per household.
	C.		Does <u>not</u> involve a water allowance, land value based charges (rate or a declining block tariff (Ref 1, page 12).
	D.		Raises required income to ensure full cost-recovery, the long-term financial sustainability of the water supply business and minimisin of customer bills (Ref 1, page 7).
	E.		Residential water use charges should recover at least 75% of residential revenue.
	F.		Non-residential water usage charges should recover at least 50% of non-residential revenue.
2. Access charge			Annual access charges reflective of customer's demands on the system.
3. Residential Units			Each strata title unit treated as a single residential assessment with a 20mm service connection (Ref I, page 14). Pensioners can thus receive the \$87.50 pensioner rebate from their bill (sections 501, 50) and 575 (3) (b) of <i>Local Government Act 1993</i> ).
	· · · · · · · · · · · · · · · · · · ·		Company or community title units treated as a single non-residential customer under a two-part tariff. However, under an inclining block tariff such properties must be disaggregated into the appropriate number of units and treated as described above for strata title units (Ref 1, page 14).
4. Tariff implementation	A.		Examined impact of new tariff on the bills for representative
*	В.		customers (Ref 1, page 20). Undertaken community consultation.
	C.		Any phasing-in of charges should be on the basis of the adopted best-practice tariff.
	D.		Phased—in increases over 5 years for non-residential customers facing large increases (Ref 1, page 21).
5. Data Management			Appropriate customer data compiled, including customer identifier, metered annual water consumption, service connection size and customer category (Ref 1, page 52).

Sewerage and Trac	le W	aste Pricing – Check List
Topic 1	О	utcomes Achieved
1 1/2/1000 XIII	А. П В. П	Uniform annual sewerage bill per residential property (Ref 1, page 28).  Two-part sewerage tariff for non-residential customers
10/ (16/0) Bul	С. П	(Ref I, page 29).  Does <u>not</u> involve land value based tariffs (rates), uniform annual
Ros dil	Anadom	charges or declining block tariffs (Ref 1, page 27).
	D. 🗌	Raises required income to ensure full cost-recovery, the long-term financial sustainability of the sewerage business and minimising of customer bills (Ref I, page 7).
7. Sewer Usage Charge		Sewer usage charge/kL reflects the long-run marginal cost of sewerage business (Ref 1, page 29).
8. Sewerage Access Charge		Annual non-residential sewerage access charge reflective of customer's peak load on the system (Ref 1, page 31).
9. Residential Units		Each strata title residential unit or flat treated as a residential assessment (ie. no distinction between houses and flats)
		A block of <b>company or community title</b> units or flats treated as a single non-residential assessment.
10. Sewer Discharge Factor		The volume of sewage discharged to the sewerage system may be estimated using a <b>sewer discharge factor</b> times the metered water consumption (Ref 1, pages 29 and 93).
11. Trade WasteTariffs A	A. 🗆	All liquid trade waste dischargers requiring <b>nil or minimal pre-treatment</b> pay an annual trade waste fee and a re-inspection fee, where required (Ref 1, page 33).
E	В. 🗖	All liquid trade waste dischargers with <b>prescribed pre-treatment</b> pay an annual trade waste fee and a re-inspection fee (where required) together with an appropriate trade waste usage charge/kL for all liquid trade waste discharged to the sewerage system (Ref 1, page 34).
	С. 🔲	All large liquid trade waste dischargers (> about 20kL/d) and dischargers of industrial waste pay an annual trade waste fee and re-inspection fee (where required) together with an excess mass charge/kg of pollutants discharged (Ref 1, page 36).

Topic	Cade Waste Pricing – Check List Outcomes Achieved		
12. Trade Waste Discha with Prescribed Pre- treatment	An appropriate trade waste usage charge levied for such discharwith appropriately sized and maintained pre-treatment facilities (Ref 1, page 35).  A much higher trade waste usage charge levied for such discharges and maintained pre-treatment facilities.		
	A much higher trade waste usage charge levied for such discharge without appropriately sized and maintained pre-treatment facilities (Ref 1, page 35).		
13. Excess Mass Charges Large Trade Waste Dischargers and Industrial Waste	for Appropriate excess mass charges apply for all such dischargers exceeding the concentration of pollutants in domestic sewage (ie. BOD 300mg/L; SS 300mg/L; Oil/Grease 50mg/L; Ammonia (as N) 35mg/L; N (as TKN) 50mg/L; P 10mg/L; TDS 1000mg/L) (Ref 1, pages 37, 97 and 98).		
14. Trade Waste Discharge Factor	The volume of liquid trade waste discharged to the sewerage sysmay be estimated using a <b>trade waste discharge factor</b> times the metered water consumption (Ref 1, pages 35 and 93).		
15. Tariff Implementation	A.   Examined impact of new tariff options on the sewerage and trade waste bills for representative customers (Ref 1, page 40).		
	B. Undertaken community consultation.		
	C. Any phasing-in of charges should be on the basis of the sewer usag charge and trade waste fees and charges in the adopted best-practic tariff (Ref I, page 43).		
	Phased-in of increases over 5 years for non-residential and trade waste customers facing large increases (Ref 1, page 43).		
6. Data Management	Appropriate customer data compiled including customer identifier, metered annual water consumption, water service connection size, customer category, business type, sewer discharge factor, trade waste customer category and trade waste discharge factor (Ref 1, page 52).		

#### REFERENCES

1. Water Supply Sewerage and Trade Waste Pricing Guidelines, Department of Land and Water Conservation, NSW, 2002.



- 2. NSW Financial Planning Model (FINMOD) Overview of Financial Planning, How FINMOD Works, User Manual, Department of Land and Water Conservation, NSW, 2000.
- 3. 2001/02 NSW Water Supply and Sewerage Performance Monitoring, Ministry of Energy and Utilities/Local Government Association and Shires Association, NSW.
- 4. Wise Water Management A Demand Management Manual for Local Water Utilities, Water Services Association of Australia, 1998.
- 5. Planning Community Involvement in Water and Sewerage Projects, Public Works, NSW, 1995.
- 6. Concurrence Guideline for Liquid Waste Discharges to the Sewerage System, Department of Land and Water Conservation, NSW, 2002.

#### NOTES

1. For further information, assistance and copies of the pricing software and reference documents, please contact Scott Chapman, Performance and Benchmarking Coordinator on 9895 5900 or Scott.Chapman@deus.nsw.gov.au



JULY 2004

# IMPLEMENTATION OF BEST PRACTICE SEWERAGE PRICING

## I. What is the Best Practice Sewerage Pricing?

The NSW Department of Energy, Utilities (DEUS) and sustainability has introduced guidelines of how Bathurst Regional Council and other sewer businesses must price sewer services. DEUS is the Regulatory Authority for local water and sewer utilities such as Bathurst Regional Councils.

The significant changes to pricing of the sewer services include:

- · Removal of the use of land value in the calculation of sewerage charges
- · Introduction of a uniform sewerage bill per residential property
- · Introduction of a non residential system Two part tariff:
  - Usage charge/ kl water consumed and discharge factor
  - 2. Access charge based on water supply connection size and discharge factor

### 2. How will the changes in sewer pricing affect me?

Residential single premises properties will not see an increase in sewer charges. This is because the previous minimum rate for sewer (\$350.80) was slightly higher than the new annual charge (\$350.50).

Non-residential customers with large connection sizes and/or large water consumption that is discharged into the sewer will most likely face higher sewerage bills. Identified customers have been notified in writing.

Non-residential customers with higher land values but small connection sizes and/or small water consumption discharged into the sewer will most likely face lower sewerage bills.

# 3. How will council now implement Best Practice pricing for sewer?

From I July 2004 new charges will apply. It is important to recognise that the implementation of Best Practice Pricing by Bathurst Regional Council will not generate more revenue; however it will re-distribute the revenue in a more equitable fashion to our customers.

#### 4. Why Best-Practice Pricing?

DEUS states that best-practice pricing is fundamental \*--sound management of a sewerage business as it provides:

- · Fair pricing to equitably share cost of services provision and removes significant cross subsidies
- Appropriate pricing signals which enable customers to balance the benefits and costs of using the services, thereby promoting efficient use and reduced wastage
- · Appropriate cost recovery

Attachment Z 89

JULY 2004

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This has been ignored

ET's make the

Vallowance for fire service

equipment.

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- Appropriate cost recovery



NOTE the only

JULY 200

# Implementation of Best Practice Sewerage Pricing cont..

#### ... How do I calculate my sewer charge and how will I be billed?

Single residential properties will pay flat charge of \$350.50 per annum. This will appear on the rate notice issued in July each year and payable by quarterly instalments.

Vacant/Unconnected properties will pay flat charge of \$184.40 per annum. This will appear on the rate notice issued in July each year and be payable by quarterly instalments.

Non- residential and multiple premises (e.g. flats, duplex) properties will be charged an annual access charge on the rate notice issued in July of each year. In addition they will receive a quarterly sewer usage bill which will be detailed and added to quarterly Rates notices. This is similar to the current water billing arrangements.

Access Charge = Charge applicable to meter size, see chart  $pow \times *SDF$  Usage charge = Water consumption x \*SDF× \$0.78/kl (Sewer tariff)

#### Chart - Sewer Access Charges 2004-2005

Connection Size	Access Charge	Osage Charge Quarter 2 (300 kl x 75%
20mm	\$307	Usage Charge
25mm	\$480	Quarter 3 (450 kl x 75%
32mm	\$787	Usage Charge
40mm	\$1,229	Quarter 4 (250 kl x 75%
50mm	\$1,920	
65mm	\$3,215	
80mm	\$4,916	ANH -
100mm	\$7,682	1/28//mol
150mm	\$17,284	2/12/1/2019

\*A (SDF) sewer discharge factor is the estimated percentage of water consumption discharged into the sewerage system. Each non-residential property has been individually assessed by qualified engineering staff to determine the SDF applicable.

An example will best explain the Calculation

A property has a 32mm water connection, consumes the following water and has a \*sewer discharge factor (SDF) of 75%.

Quarter I 400 kl Quarter 2 300 kl Quarter 3 450 kl Quarter 4 250 kl

Access charge  $(\$787 \times 75\%) =$ \$590.25

Usage Charge

Quarter I  $(400 \text{ kl} \times 75\% \times 78 \text{cents}) = $234.00$ 

Usage Charge

Quarter 2  $(300 \text{ kl} \times 75\% \times 78 \text{cents}) = $175.50$ 

Quarter 3 (450 kl × 75% × 78cents) = \$263.25

Quarter 4 (250 kl  $\times$  75%  $\times$  78cents) = \$146.25

Total annual \$1409.25

# 

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Thursday, July 1, 2004

\$1.20 Including

- PAGES 46 and 47 - PAGE 3

MULDOON'S TRIPLE SUCCESS - Page 60

Sewerage bill more than triples for one business under new pricing scheme

By Lisa Gervais

SOME business owners think Bathurst Regional Council's new user-pays sewercommercial/industrial property in Mitre who owns age scheme pricing stinks. Baird,

Street, said he has received an estimate in the post and he is looking at an increase to \$1849 per annum, up from \$529. "It's just gone through the roof," Mr

He said the problem with his building is there is not much water used and there-

David Sherley seeking reconsideration of fore not much discharged into the sewer so he has written to council general manager Bathurst Regional Council administrahis new fee.

tor Kath Knowles urged disgruntled busi-"They can make an appointment with "Talk to us about it," she said. ness owners to come forward

either myself or the regional treasurer's department to discuss the impact of the President of Bathurst Chamber The charge is effective from today. charge on individual businesses."

Commerce Lachlan Sullivan is critical of His biggest complaint is that council is the new system.

chamber member has an 80mm access to For example, Mr Sullivan said, one using an access charge. the meter.

He said the water consumption was a low 88 kilolitres a day, which equates to a daily discharge of around 240 litres and yet his fee would increase to over \$4700 from \$1000-a-year, a 340 per cent (roughly the equivalent of two showers) increase on the previous year.

A spokesman for council's treasurer's department said there will be "anomalies" in the new system, just as there were when user-pays water came into place.

staff want to hear from businesses who The spokesman reiterated that treasury have concerns.

He also emphasised the new system was forced on council by the State Government and it is revenue neutral.

It is also designed to address past inequities when residents subsidised businesses for sewerage charges.

Continued page 2

From Villa e store to farmer:



ACN 002 244 411 3 Toronto St Bathurst NSW 2795 **Phone 02 6331 6811** Facsimile 02 6332 3185 Email cartbros@ix.net.au

16 July 2004

Ms Kath Knowles Administrator Bathurst Regional Council

Dear Ms Knowles

In regard to proposed Access Charges. BRC Ref. TD:AL:26.00010

Included are our comments and calculations of effects of Councils proposed increased charges in regard to the above for each of our properties as notified. Toni Dwyer invited us to submit the same.

You will note that water usage for most of these, is quite low even compared to residential properties. Included are our estimated figures for SDF.

We await BRC reply on previous correspondence.

In the meantime we stress our belief that any direction from the State Government to Councils under the heading "best practice pricing" or "fair pricing" would of necessity be exactly that. In this we would understand that there is meant to be a correlation between actual demand on, or load on the sewer or water systems. Is this correct or not?

Councils explanation of the "Two part tariff' is incongruous, unless under the guidelines from the Dept of Energy Utilities and Sustainability it is meant that the Sewer Discharge Factor has something to do with the size of a water meter.

I cannot conceive that this is what the guideline given to Council is meant to be. Could I please meet with you again on this matter and perhaps you could show me exactly how this is stated.

Yours sincerely

Ray Carter Director

Mobile Phone 0407 258882

Fax 6332 3185

PROPERTY LOCATION, DESCRIPTION & ASSESSMENT NUMBER	COMMENTS		page 1 of 3		
PREFABRICATED BUILDINGS P/L 369 Stewart St Lot 2 DP 270264 52444-00000-5	This property is a Community Title subdivision. We need to know the nature of the sharing of the water costs with Highland Pine (and how we may divide the metering in the future) if that is the only way to fix this anomally.  Large water meter connection for Fire Hose reel purposes only.  We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04	80 367 kl	OLD NEW CHANGE INCREASE	4490.26 7569.85 <b>3079.59</b> 168.6 %	
PREFABRICATED BUILDINGS P/L Stewart St Mitchell 2795 Lot 2 DP 110042 4383-100000-7	This land is vacant. It does not have sewerage available to it as it is isolated and without easements to it through any surrounding property for that purpose.(Water or Sewerage) We have made enquireries at the Planning dept and been told that building on the Lot is not permissable probably for that reason.  We do wonder what this property may be used for. Perhaps Council may have some suggestion.	2			
COVEPORT P/L 1 Adrienne St Raglan 2795 Lot 31 DP 870672 50338-00000-8	Large water meter connection for Fire Hose reel purposes only.  We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	70 556 KI	OLD NEW CHANGE INCREASE	884.94 2236 <b>1351.06</b> 252.7 %	
COVEPORT P/L 5 Zagreb St Kelso 2795 Lot 21 DP 884404 50340-00000-4	We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	70 280 ki	OLD NEW CHANGE INCREASE	1311.02 4877.68 <b>3566.66</b> 372.1 %	
CARTER BROS ENG P/L 3 Toronto St Kelso 2795 Lot 8 DP 1007537 4727-25000-5	We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	40 394 KI	OLD NEW CHANGE INCREASE	350.82 1039.6 <b>688.78</b> <b>296.3</b> %	

OLD 350.82 NEW 893.19 CHANGE 542.37 INCREASE 254.6 %	OLD 740.73 NEW 1475.81 CHANGE 735.08 INCREASE 199.2 %	OLD 481.8 NEW 2014.44 CHANGE 1532.64 INCREASE 418.1 %	OLD 351.35 NEW 1295.74 CHANGE 944.39 INCREASE 368.8 %	OLD 350.82 NEW 2528.5 CHANGE <b>2177.68</b> INCREASE <b>720.7</b> %	OLD 350.82 NEW 1281.66 CHANGE <b>930.84</b> INCREASE <b>365.3</b> %
30	70	90	90	60	80
590 ki	416 KI	257 ki	173 ki	367 KI	154 KI
We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering. Large water meter connection for Fire Hose reel purposes only Water consumption 2003-04	We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering. Large water meter connection for Fire Hose reel purposes only Water consumption 2003-04 The water system on this property has been broken, which reflects in the usage. This will change	We are being charged for a water meter that exists on the footpath at this property. The meter was installed by Council for use by the public. We request a refund on all monies wrongly charged to date.  We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.
CAR LEK BROS ENG PL	CARTER BROS ENG P/L	WE IR & RW CARTER	WE IR & RW CARTER	WE IR & RW CARTER	WE IR & RW CARTER
13 Adrienne St Ragian 2795	Hampton Park Rd Kelso 2795	6 Littlebourne St Kelso	10 Littlebourne St Kelso 2795	15 Adrienne St Raglan 2795	11 Adrienne St Ragian 2795
Lot 214 DP 776787	Lot 3 DP 877326	Lot 6 DP 714297	Lot 4 DP 714297	Lot 213 DP 776787	Lot 215 DP 776787
5631-94010-2	1508-01998-9	2662-44000-3	2662-43000-4	5631-93000-4	5631-94020-1

241.86 2106.32 <b>1864.46</b> <b>870.9</b> %	550.63 4288.62 <b>3737.99</b> 778.9 %	1 21151.54
OLD NEW CHANGE INCREASE	OLD NEW CHANGE INCREASE	TOTAL INCREASE \$ 21151.54
70 381 kl	8 3203 KI	
We estimate the SDF on 03-04 consumption, taking into account landscaping watering. Water consumption 2003-04 Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.  Watering of the large landscaped area and footpath has caused large water usage.  No doubt water use here will be revised.	
W R & I CARTER 9 Adrienne St Raglan 2795 Lot 1 DP 845853 5631-94210-8	R W & I CARTER 2 Littlebourne St Kelso 2795 Lot 5 DP 714297 2662-45000-2	

page 3 of 3



ACN 002 244 411 3 Toronto St Bathurst NSW 2795 **Phone 02 6331 6811** Facsimile 02 6332 3185 Email cartbros@ix.net.au

16 July 2004

Ms Kath Knowles Administrator Bathurst Regional Council

Dear Ms Knowles

In regard to proposed Access Charges. BRC Ref. TD:AL:26.00010

Included are our comments and calculations of effects of Councils proposed increased charges in regard to the above for each of our properties as notified. Toni Dwyer invited us to submit the same.

You will note that water usage for most of these, is quite low even compared to residential properties. Included are our estimated figures for SDF.

We await BRC reply on previous correspondence.

In the meantime we stress our belief that any direction from the State Government to Councils under the heading "best practice pricing" or "fair pricing" would of necessity be exactly that. In this we would understand that there is meant to be a correlation between actual demand on, or load on the sewer or water systems. Is this correct or not?

Councils explanation of the "Two part tariff' is incongruous, unless under the guidelines from the Dept of Energy Utilities and Sustainability it is meant that the Sewer Discharge Factor has something to do with the size of a water meter.

I cannot believe that this is what the guideline given to Council is meant to be. Could I please meet with you again on this matter and perhaps you could show me exactly how this is stated.

Yours sincerely

Ray Carter Director

Mobile Phone 0407 258882

Fax 6332 3185

	4490.26 7569.85 <b>3079.59</b> 168.6 %			884.94 2236 1 <b>351.06</b> 252.7 %	1311.02 4877.68 <b>3566.66</b> 372.1 %	350.82 1039.6 <b>688.78</b> <b>296.3</b> %
page 1 of 3	OLD NEW CHANGE INCREASE			OLD NEW CHANGE INCREASE	OLD NEW CHANGE INCREASE	OLD NEW CHANGE INCREASE
	80 367 KI	d)	0 KI	70 556 KI	70 280 KI	40 394 KI
COMMENTS	This property is a Community Title subdivision. We need to know the nature of the sharing of the water costs with Highland Pine (and how we may divide the metering in the future) if that is the only way to fix this anomally.  Large water meter connection for Fire Hose reel purposes only.  We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04	This land is vacant. It does not have sewerage available to it as it is isolated and without easements to it through any surrounding property for that purpose.(Water or Sewerage) We have made enquireries at the Planning dept and been told that building on the Lot is not permissable probably for that reason. We do wonder what this property may be used for. Perhaps Council may have some suggestion.	Water consumption 2003-04 Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering. Water consumption 2003-04 Large water meter connection for Fire Hose reel purposes only.
PROPERTY LOCATION, DESCRIPTION & ASSESSMENT NUMBER	PREFABRICATED BUILDINGS P/L 369 Stewart St Lot 2 DP 270264 52444-00000-5	PREFABRICATED BUILDINGS P/L Stewart St Mitchell 2795 Lot 2 DP 110042 4383-100000-7		COVEPORT P/L 1 Adrienne St Ragian 2795 Lot 31 DP 870672 50338-00000-8	COVEPORT P/L 5 Zagreb St Kelso 2795 Lot 21 DP 884404 50340-00000-4	CARTER BROS ENG P/L 3 Toronto St Kelso 2795 Lot 8 DP 1007537 4727-25000-5

350.82	740.73	481.8	351.35	350.82	350.82
893.19	1475.81	2014.44	1295.74	2528.5	1281.66
<b>542.37</b>	<b>735.08</b>	<b>1532.64</b>	<b>944.39</b>	<b>2177.68</b>	<b>930.84</b>
<b>254.6</b> %	199.2 %	418.1 %	<b>368.8</b> %	<b>720.7</b> %	3 <b>65.3</b> %
page 2 of 3 OLD NEW CHANGE INCREASE	OLD	OLD	OLD	OLD	OLD
	NEW	NEW	NEW	NEW	NEW
	CHANGE	CHANGE	CHANGE	CHANGE	CHANGE
	INCREASE	INCREASE	INCREASE	INCREASE	INCREASE
30	70	90	90	60	80
590 KI	416 KI	257 KI	173 Kl	367 kl	154 KI
We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering. Large water meter connection for Fire Hose reel purposes only Water consumption 2003-04	We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering. Large water meter connection for Fire Hose reel purposes only Water consumption 2003-04 The water system on this property has been broken, which reflects in the usage. This will change	We are being charged for a water meter that exists on the footpath at this property. The meter was installed by Council for use by the public. We request a refund on all monies wrongly charged to date.  We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04  Large water meter connection for Fire Hose reel purposes only.	We estimate the SDF on 03-04 consumption, taking into account landscaping watering.  Water consumption 2003-04.  Large water meter connection for Fire Hose reel purposes only.
CARTER BROS ENG PL	CARTER BROS ENG P/L	WE IR & RW CARTER	WE IR & RW CARTER	WE IR & RW CARTER	WE IR & RW CARTER
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5631-94010-2	1508-01998-9	2662-44000-3	2662-43000-4	5631-93000-4	5631-94020-1

241.86 2106.32	1864.46 870.9 %	550.63 4288.62 <b>3737.99</b>	% 6:077	21151.54
page 3 of 3 OLD NEW	CHANGE	OLD NEW CHANGE		TOTAL INCREASE § 21151.54
	70 381 kl	8 3303 R		
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R W & I CARTER 2 Littlebourne St Kelso 2795 Lot 5 DP 714297 2662-45000-2

W R & I CARTER 9 Adrienne St Raglan 2795 Lot 1 DP 845853 5631-94210-8 Carter Bros Engineering Pty Ltd

ACN 002 244 411 3 Toronto St Bathurst NSW 2795 **Phone 02 6331 6811** Facsimile 02 6332 3185 Email cartbros@ix.net.au

19 July 2004

Ms Kath Knowles Administrator Bathurst Regional Council



Dear Ms Knowles

In regard to proposed Access Charges. BRC Ref.TD:AL:26.00010 and your reply dated 5 August 2004 to my letters.

In response to point no.1. I ask and so as to be prepared to speak to Councils water hydraulics engineer when our case is investigated. For what purpose will you "investigate any matter raised in relation to the meter size required as compared to the meter size required for fire fighting purposes"? On first reading this statement it appeared at first to me that the purpose Council would be to consider the obvious calculation of a "nominal" size for the water meter charge as advised by the State Govt., however in (e) it says that "Council resolved", that "nominal sizing of meters is not used for calculating access charges due to the common practice of using fire hose reels" Again, if Councils hydraulics engineer is to "investigate", what is the purpose? Also, in regard to the review of Sewer Discharge factors you say that will be warranted if "sufficient information is given". Obviously the number of person using premises is the major factor. Could you please let me know what are the criteria for this?

In three places in your letter you refer to fire hose reels.

In 2. You state "Council is aware of the practice of using water from the fire hose reels in **some** cases." This is a downgrading of the actual resolution from the 21 July meeting, which is, "nominal sizing of water meters is not used for calculating access charges due to the **common** practice of using fire hose reels". I raise two issues here. First these are very sweeping statements, one of which is, incredibly, a resolution. Second, this resolution (e), without explaining what the suspected "common practice" is, remains a crucial resolution in the formulation of Council's Access Charge and the rejection of nominal sizing of water meters. There is obviously more to this notion than is simply stated, so could you please tell what this means?